National Center for Remote Sensing, Air and Space Law

Informational resources on the legal aspects of human activities using aerospace technologies

One Half Century and Counting: The Evolution of U.S. National Space Laws

Prof. Joanne Irene Gabrynowicz

6th Eilene M. Galloway Symposium on Critical Issues in Space Law

A Comparative Look at National Space Laws and Their International Implications







One Half Century and Counting: The Evolution of U.S. National Space Law and Three Long-Term Emerging Issues

4 Harvard Law & Policy Review 405 (2010)



50 Years of the Evolution of the Law: The Law Follows Technology and Geopolitics

- 1958
 - —Infrastructure response to Cold War exigencies
 - —Civil program and national security
- 1980s
 - —Commerce added to civil and military sectors
- 1980s and 1990s
 - —Technology applications
 - Launch
 - Remote sensing/Earth observations
- 2000s: Regulatory refinement
- 2010: Codification USC Title 51







Infrastructure: 1958 National Aeronautics and Space Act

- Created the U.S. civil space program
- Established NASA
- Multiple bodies of law
 - —Contract, tort, international, intellectual property, etc.
- Wide variety of subjects
 - International Space Station, space settlements,
 Congressional Space Medal of Honor, Science, Space,
 and Technology Education Trust Fund, space commerce agreements, etc.

Features

- Civil military separation
- Peaceful purposes
- Annual amendments, including appropriations
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1980s: Commerce

- "Congress declares that the general welfare requires that NASA...seek and encourage, to the maximum extent possible, the fullest commercial use of space." NAS Act, Section 102 (a)
- Commercial added to civil and military
 - —Became the third space sector
- Information access, invention property rights for small and large businesses, procurement, etc.





1980s and 1990s: Applications

Commercial Space Launch Activities

- 1984 Commercial Space Launch Act
 - Transportation Dept. established as regulatory agency
 - Encourage, facilitate, and promote private commercial space launches by develop licensing requirements through consultation with other agencies

- 1988 Amendments
 - Risk sharing regime
 - Authorized U.S. Government to indemnify commercial space transportation for third-party liability
 - Required launch providers to buy insurance





1980s and 1990s: Applications

Remote Sensing - Earth Observations

- 1984 Land Remote Sensing Commercialization Act
 - Commercialization focus; privatized Landsat
 - —3 phase commercialization process
 - Envisioned no need for public systems in future
- 1992 Land Remote Sensing Policy Act
 - Amended 1984 law
 - Public sector and environmental focus
 - Public and private distinction
 - Commerce Department licenses and regulates private systems
 - Company must disclose amount of government resources that went into launch or operation of the system



2000s: Regulatory Refinement: Remote Sensing

The Public-Private Spectrum for Data Access Policy

<u>Public</u>

All Tax Money

Full nondiscriminatory access at cost of reproduction/free

<u>Hybrid</u>

Public and Private Money

Case-by-case determination

Private

All Private Money

Access to sensed states only on commercial terms





2000s: Regulatory Refinement: Commercial Human Space Flight

2004 Amendments

- "Space tourism"
- Authorizes private and commercial passengers to engage in space travel
- Establishes licensing of private sector spacecraft to bring paying passengers on sub-orbital flights.
- Law and regulations address suborbital flight
 - Ship leaves Earth, goes beyond air space to very high altitude, returns to Earth
 - Does not go into orbit and then orbit Earth
- Law looks to the physics of air travel and space travel
 - Aircraft operate on dynamics of "lift"
 - Rockets operate on dynamics of "thrust"





2000s: Regulatory Refinement: International Space Station Code of Conduct

- Required by IGA and establishes
 - —Guidelines and procedures
 - —Commander's authority and responsibility
- Applies to all NASA-provided persons including
 - —USG employees,
 - —Uniformed Armed Services members
 - —U.S. citizens who aren't USG employees
 - —foreign nationals



2000s: Regulatory Refinement: International Space Station Code of Conduct

Establishes

- On-orbit chain of command
- Relationship between ground and on-orbit management and management hierarchy
- Work and activity standards in space and, as appropriate, on the ground
- Elements and equipment responsibilities
- Disciplinary regulations
- Physical and information security guidelines





2000s: Regulatory Refinement: International Space Station Code of Conduct

Commander's Authority and Responsibility

- On behalf of all Partners
- Enforce
 - -safety procedures
 - —physical and information security procedures
 - —crew rescue procedures







- GPS
- Telecommunications
- Weather Satellites
- Military
- Intelligence



2010 Codification: Title 51 of the U.S.C

- Single USC section
 - —First new title to US Code in 83 years
- National and Commercial Space Programs
 - —Pres. Obama signed H.R. 3237 into P. L. 111-314
 - —Enacted new Title 51, United States Code
 - —December 20, 2010
- Does not change the law
- Brings U.S. Space Law into the 21st Century
- Provides unified national model

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Questions? Comments?



